

# Disaster Risk Financing & Insurance Program



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**WORLD BANK GROUP**

## Understanding Risk Financing and Assessment: Living Case Studies

Crisis and Disaster Risk Finance (CDRF), World Bank Group

# Welcome and Introduction

Kaavya Krishna

Training and Knowledge Lead, CDRF, Finance,  
Competitiveness and Innovation (FCI) Global Practice, WBG



# Understanding Risk Finance and Assessment

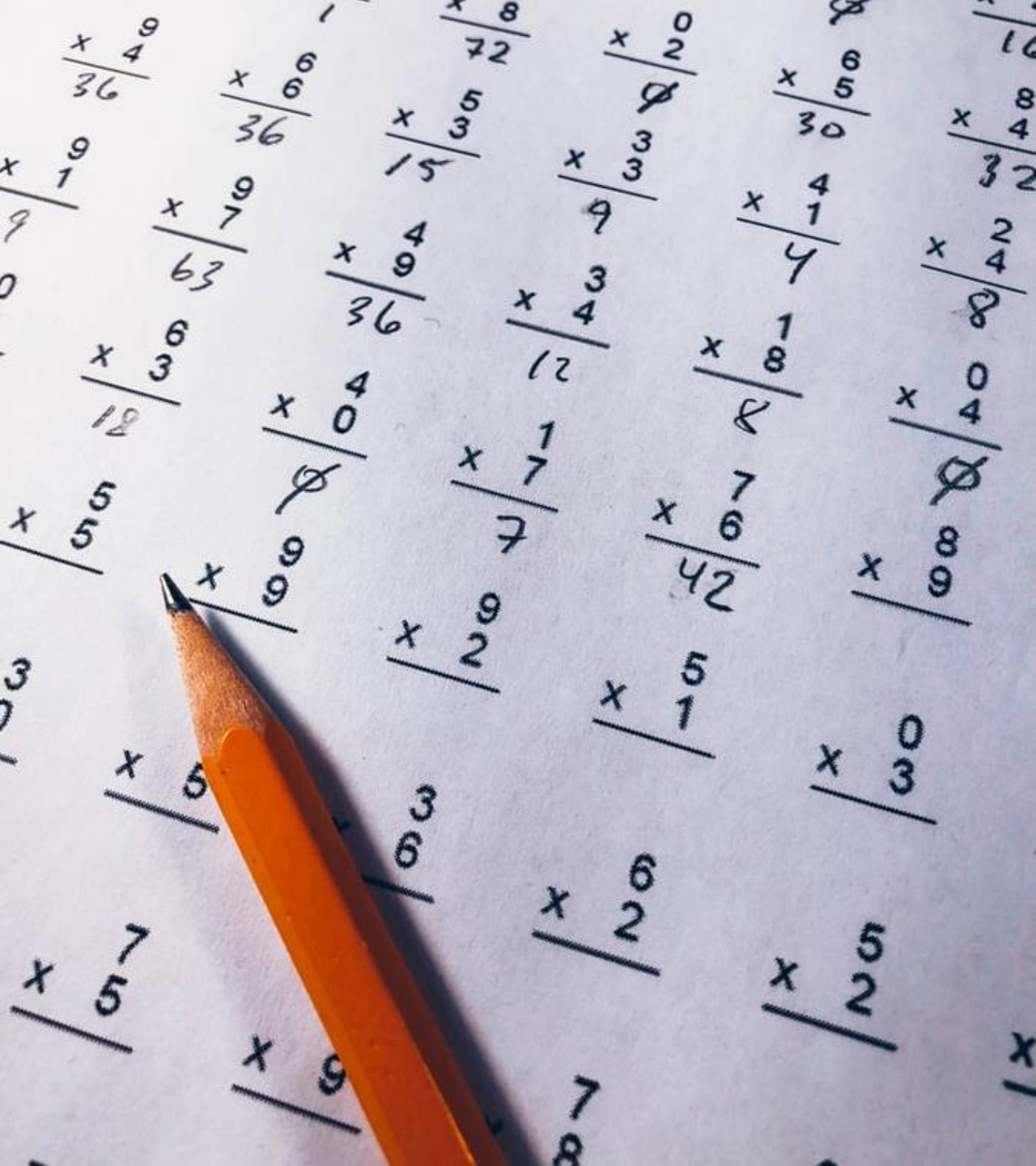
Sumati Rajput

Financial Sector Specialist, CDRF, FCI Global  
Practice, WBG



Disaster Risk Financing  
& Insurance Program









Crisis














**CAN I  
HELP YOU?**



**HOW U  
DOIN'?**



**YOU'RE  
NOT ALONE!**

SHARK  
SIGHTED  
TODAY



ENTER WATER  
AT OWN  
RISK



crisis



Share





Master

MASTER

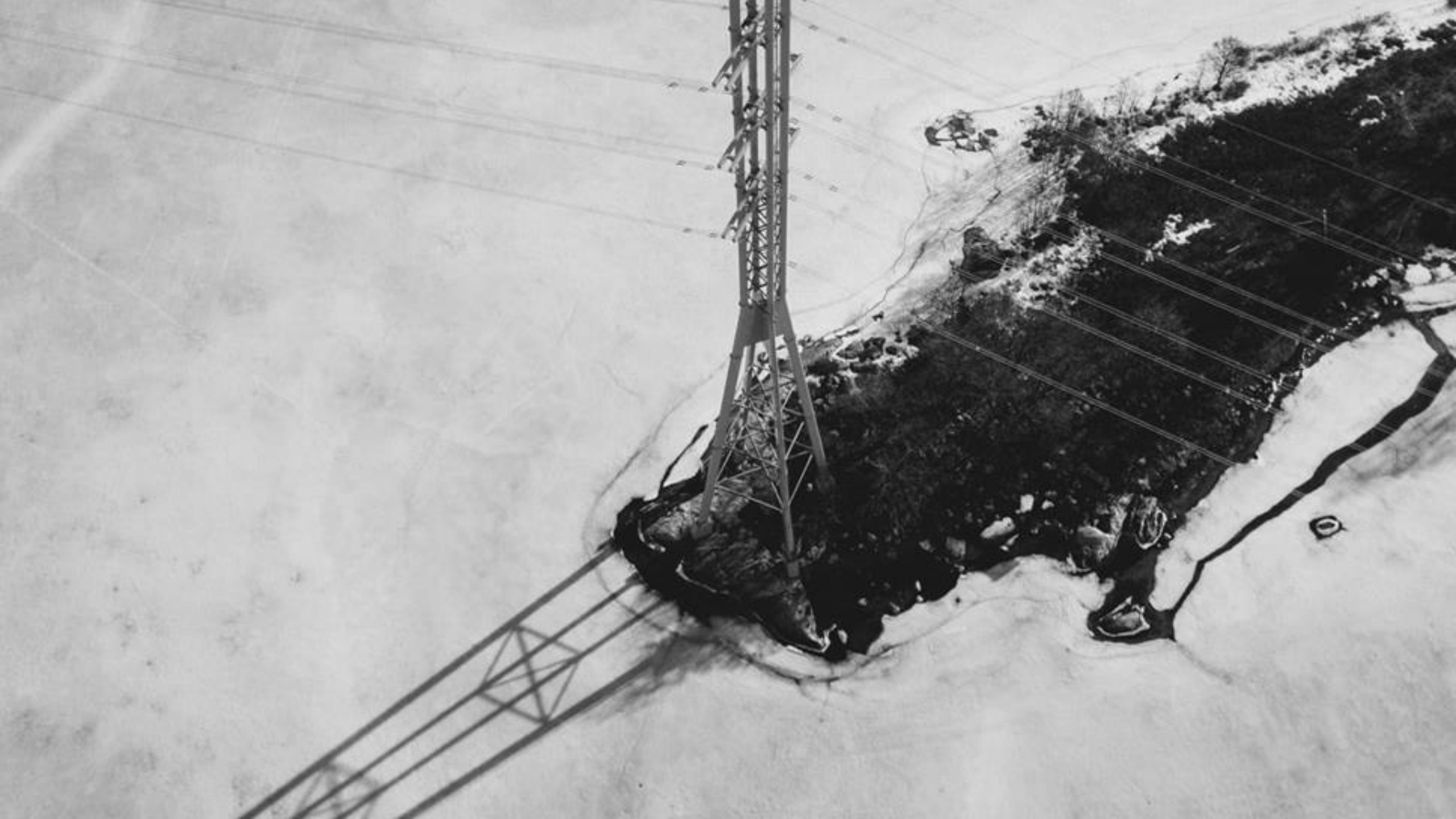
HARDENED

















# Financial Risk Management of Public Assets

**Benedikt Signer**

Program Coordinator, CDRF, FCI Global  
Practice, WBG

# Case Study: The Philippines Perspective

**Shannen Nicole Chua**

Treasury Operations Officer, Bureau of the  
Treasury, the Philippines





# Financial Risk Management of Public Assets

Benedikt Signer

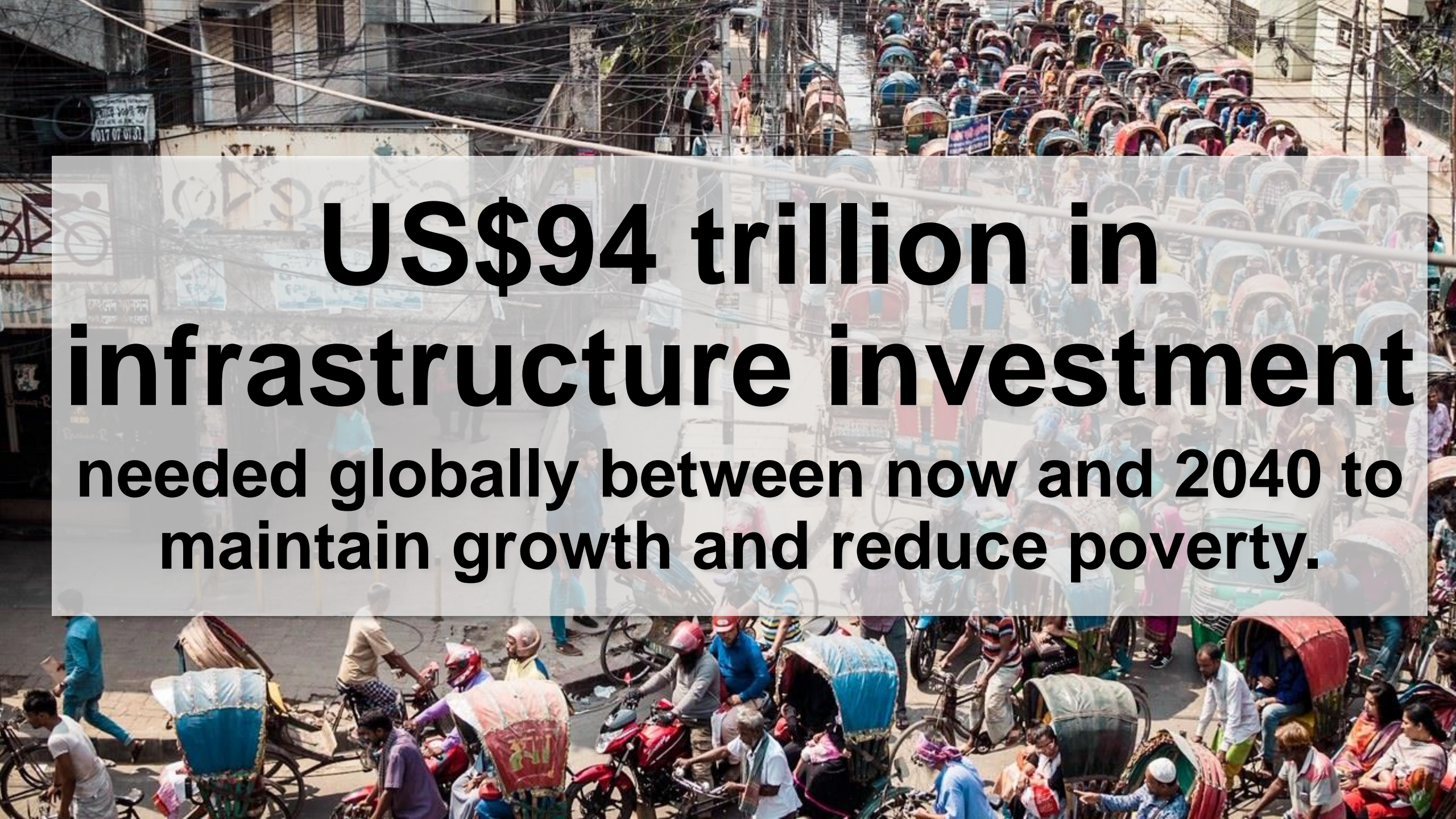
Program Coordinator, CDRF, FCI Global  
Practice, WBG



# Financial Risk Management of Public Assets

**Benedikt Signer**  
Program Coordinator  
Disaster Risk Finance and Insurance Program



A high-angle, wide shot of a narrow, busy street in a developing country. The street is filled with a dense line of colorful rickshaws, mostly in shades of blue, red, and yellow, stretching far into the distance. People are walking on the sidewalks and riding the rickshaws. The buildings on either side are multi-story, with many windows and balconies. A large, semi-transparent white box is overlaid on the center of the image, containing bold black text. The overall scene depicts a bustling, everyday life in an urban area.

**US\$94 trillion in  
infrastructure investment  
needed globally between now and 2040 to  
maintain growth and reduce poverty.**



# **US\$400 billion+ estimated annual cost of disruptions and damages**

to energy and transport services and  
infrastructure in low- and middle-  
income countries globally.

# Risk finance as part of a broad risk management strategy



## **AVOID**

removing the exposure  
to the hazard



## **REDUCE**

actions to reduce vulnerability  
and increase resilience



## **RETAIN**

accept the consequences  
of the risk



## **SHARE/INSURE**

transferring or sharing a portion  
of the risk, through finance

# Two objectives:

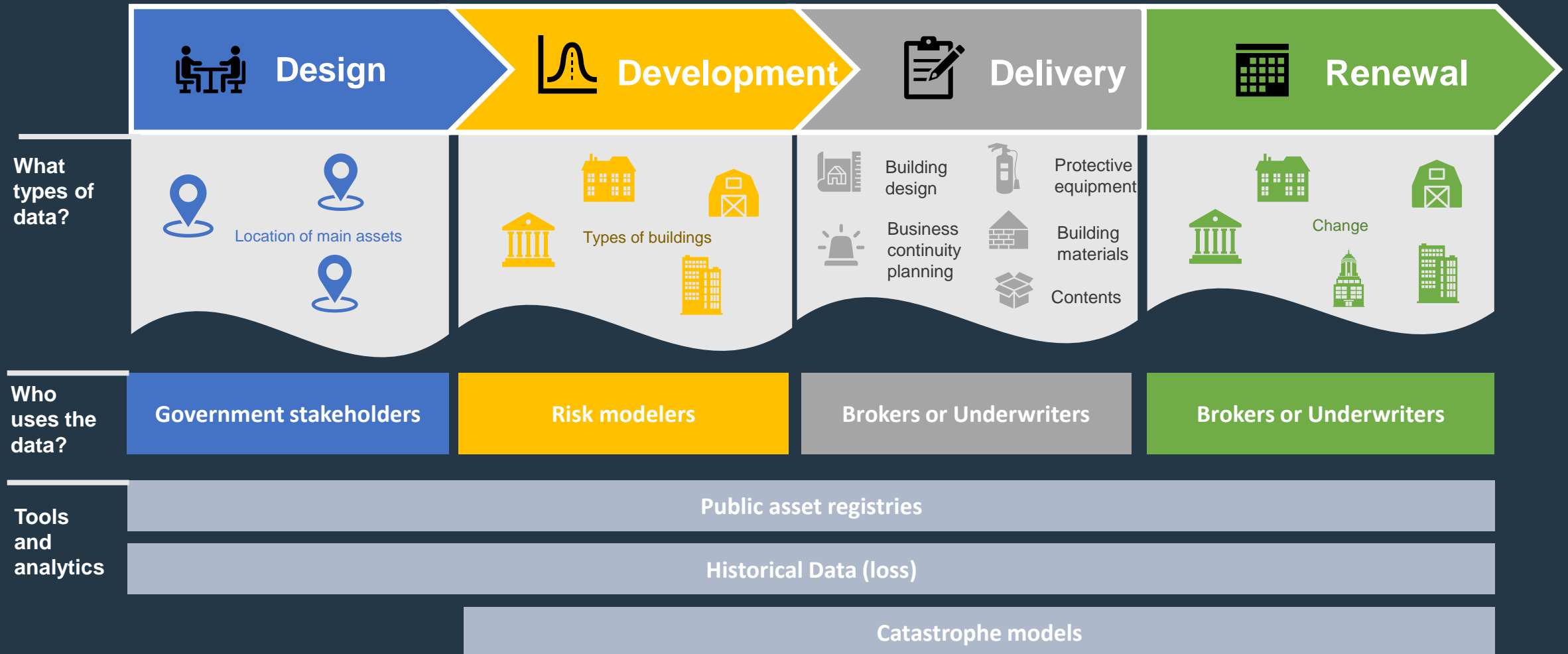


**Protect society by ensuring funding for continuity of services in line with service planning and standards.**



**Protect the government balance sheet through efficient management of contingent liabilities.**

# Risk data needs for of Public Asset Risk Financing





## Minimum standard

### Schedule of values

- Location Name
- Each location geocoded to street address (at least 90% of schedule)
- Total Insured Value at each location split at high granularity (i.e. physical property, contents, stock, hardware/software, fine art, business interruption)
- Occupancy at each location
- Number of Buildings
- Primary modifiers to include construction, year asset built and number of stories of the building
- Square Footage of Location

### Loss experience

- Date of Loss
- Cause of Loss (Peril)
- Location of Loss
- Gross total incurred loss to asset
- Deductible applicable to loss
- Net loss payable by insurers
- Status of Claim (open/closed)
- 5-year average claim experience by year

### Valuation methodology

- Basis of reinstatement: replacement cost value (RCV) versus Actual Cash Value (ACV)
- Evidence that value per square foot is adequate for occupancy type and in line with current building code costs.
- Evidence that inflation is being considered year on year



### Schedule of values

- Major Renovation Information
- Protection details: sprinkler systems, security (Alarms, Security Staff etc.), other additional protections
- Basement/Parking Information
- Catastrophe Zone of each location (For Flood, Earthquake and Typhoon)
- Secondary Modifiers collated from building diagrams. These may include EQ resiliency such as base isolation, cladding type, foundation information, pounding, bracing.

### Loss experience

- Detailed description of loss outlining sequence of events (generally only necessary for meaningful loss amounts and not small losses)
- Mitigation steps taken by client to prevent future similar losses.

### Valuation methodology

- Appointment of professional appraisal firm to value all assets on the schedule on a rolling 3-5-year basis.



## High Quality





## Minimum standard

### Schedule of values

- Location Name
- Each location geocoded to street address (at least 90% of schedule)
- Total insured value at each location split at high granularity (i.e. physical property, contents, stock, hardware/software, fine art, business interruption)
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- Number of Buildings

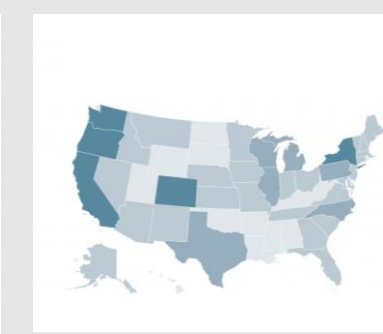
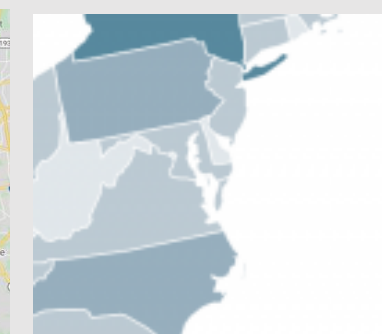
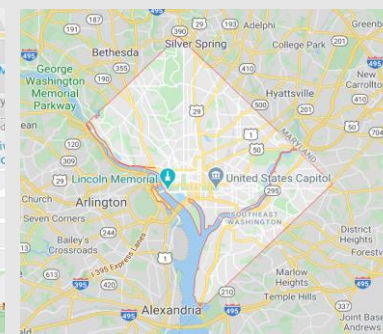
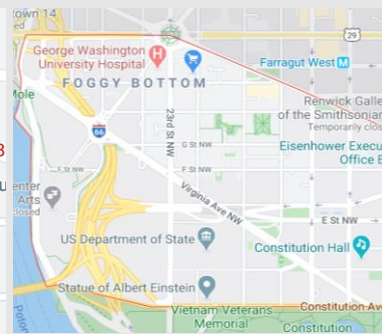
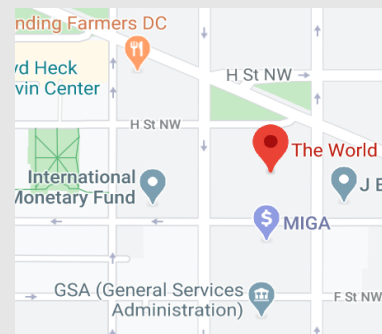


### Schedule of values

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## High Quality



### Building

The World Bank Group

### Street, ZIP/Postcode

High Street NW  
DC 20433

### District

Foggy Bottom

### City

Washington DC

### State/Province

Washington DC

### Country

United States of America

Lower resolution | Lower overall confidence | Higher uncertainties on risk profile

# It takes time and effort.

## How can YOU make it easier for governments?

What can you do if the data for indemnity insurance of public assets is **missing or of lower quality than expected**?

How can you compensate for missing or inaccurate **asset values**?

How can you support **asset valuation** (especially replacement value)?

What technology is **ready for use** to support data collection / management?

How can **risk models** become more available and user-friendly to **financial decision makers**?

How can countries compensate for **missing loss history**?

# The Philippines Perspective

Shannen Nicole Chua

Treasury Operations Officer, Bureau of the  
Treasury, the Philippines



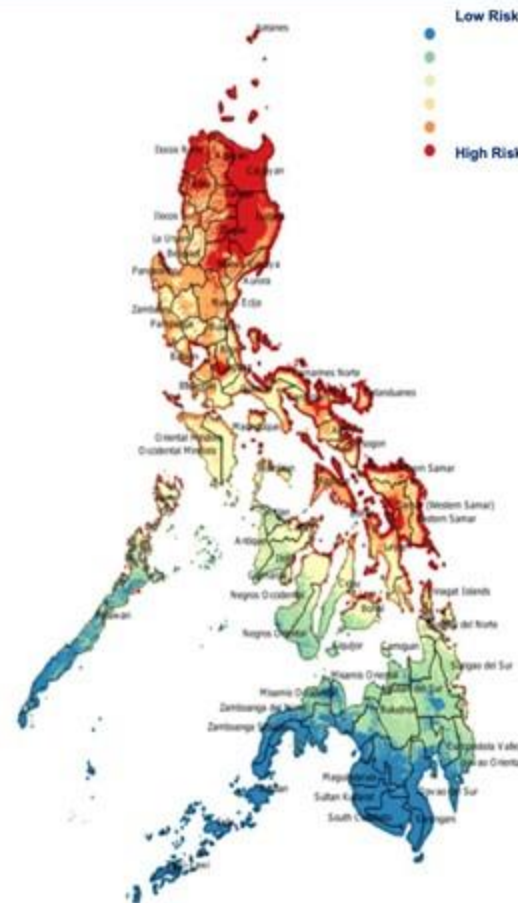
# THE PHILIPPINES PERSPECTIVE

# CONTEXTUALIZING THE PHILIPPINE LANDSCAPE

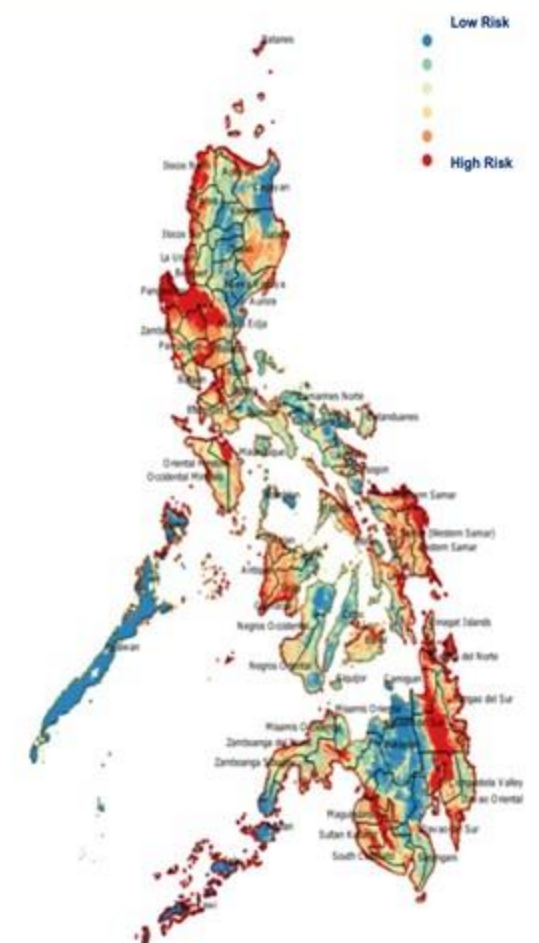
## ■ Data Sources

- National Asset Registry System
- National Disaster Risk Reduction and Management Council Reports
- DOST GeoRiskPH
- AIR Catastrophe Model

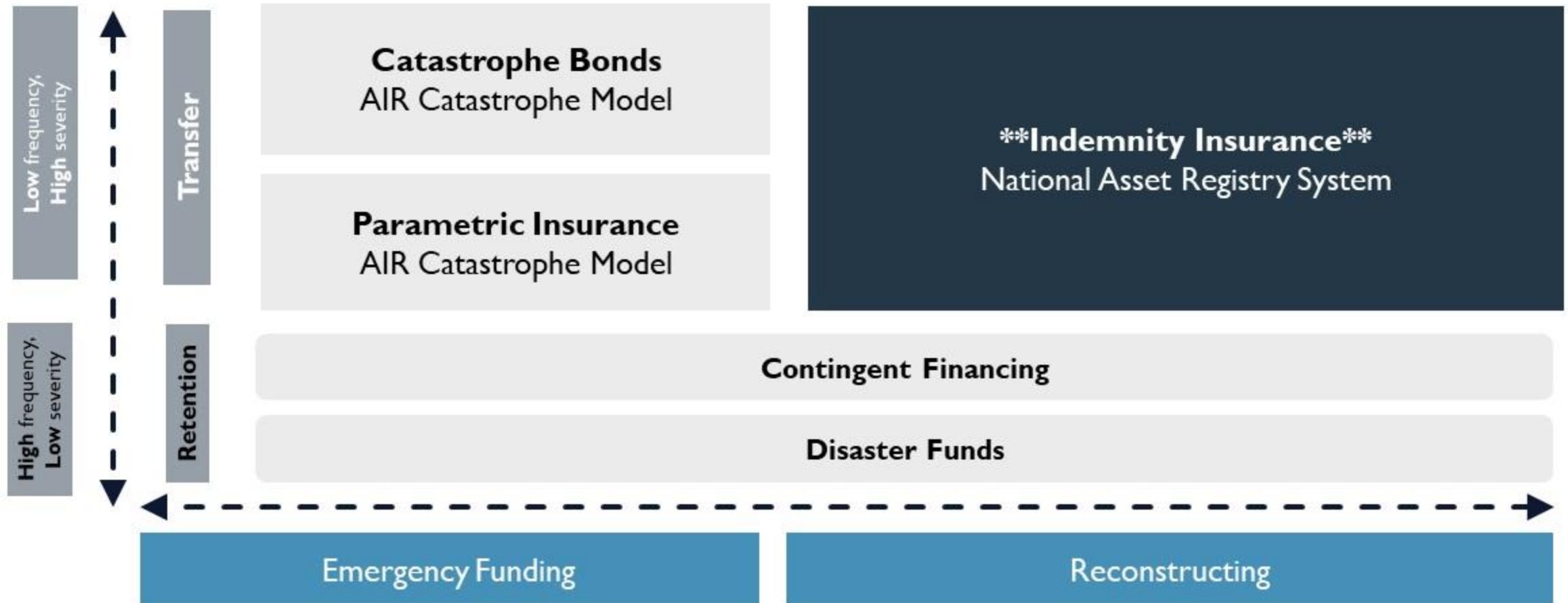
TYPHOON RISK



EARTHQUAKE RISK



# PHILIPPINE DISASTER RISK FINANCING STRATEGY



# NATIONAL ASSET REGISTRY SYSTEM

## OVERVIEW

- ✓ Registry Strategically Important Assets

## RATIONALE

- ✓ An indemnity insurance program would require asset information such as its location, replacement cost, condition, risk mitigating features, and the like.
- ✓ Asset data would be useful for overall asset management

## GETTING THE DATA



### General Information

- National Asset Number
- Organization/Agency Code
- Asset Name/ Type
- Property Number

### Location Information

- Region, Municipality, City
- PSGC Code
- Latitude
- Longitude

### Legal / Ownership Information

- Ownership
- Mode of Acquisition/ Conveyance
- Conveyance Information
- Acquisition/ Conveyance Date

### Financial Information

- Book Value, Accumulated Depreciation
- Asset Life, Number of years used
- Sound Value/ Assessed Value/ Appraised Value
- Mode of Disposal/ Disposal Date

### Insurance Information

- Sum Insurable (if not insured)
- Insurance Details (Amount insured, Coverage, Type of Policy, Amount Insured, Premium, and Deductible)

# NATIONAL ASSET REGISTRY SYSTEM (NARS)

## ASSET DATA



## FUTURE PLANS

- **Interfacing:** Linkages with national government agencies and corporations as well as local government units that have their own asset registry to develop a common metadata set across the whole of government and to facilitate the sharing of information
- **Standardizing:** Adoption/adaption of international standards for data inputs and quality to allow for regional collaboration
- Easy Reference Dashboard with quick access to geospatial and asset information
- Risk Modeling capabilities to estimate damages of events and forecast potential losses of incoming events
- Simplified data gathering

# CHALLENGES AND RECOMMENDATIONS

## CHALLENGES

### DATA GATHERING

Decentralized information  
*National vs Regional vs Provincial vs City*

Coordination with  
agencies/counterparts

Inconsistent quality of data

Data privacy and security  
concerns

### DATA INTERPRETATION

Limited personnel

Lack of specialists

Catastrophe Modeling Software

## RECOMMENDATIONS

### CAPACITY BUILDING

ANALYTICS SUMMARY to  
accompany data results

INTERACTIVE EXCEL TOOLS for  
data interpretation

LEVELING OF INFORMATION  
*not all information needed at the national level*

# SEADRIF Update and Future Programs

Gary Rynsard

Executive Director and Board Member,  
SEADRIF Insurance Company

## Case Study: SEADRIF Flood Risk Monitoring Tool

Cathy Ansell

Financial Sector Specialist, CDRF, FCI Global  
Practice, WBG



# SEADRIF Update and Future Programs

Gary Rynsard

Executive Director and Board Member,  
SEADRIF Insurance Company





# SEADRIF

SOUTHEAST ASIA  
DISASTER RISK INSURANCE FACILITY

## SEADRIF Update and Future Programs

Gary Rynsard



Disaster Risk Financing  
& Insurance Program



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# Southeast Asia Disaster Risk Insurance Facility (SEADRIF)

To provide ASEAN countries with insurance solutions and advisory services to enhance financial resilience against disaster and climate shocks



Cambodia



Indonesia



Japan



Lao PDR



Myanmar

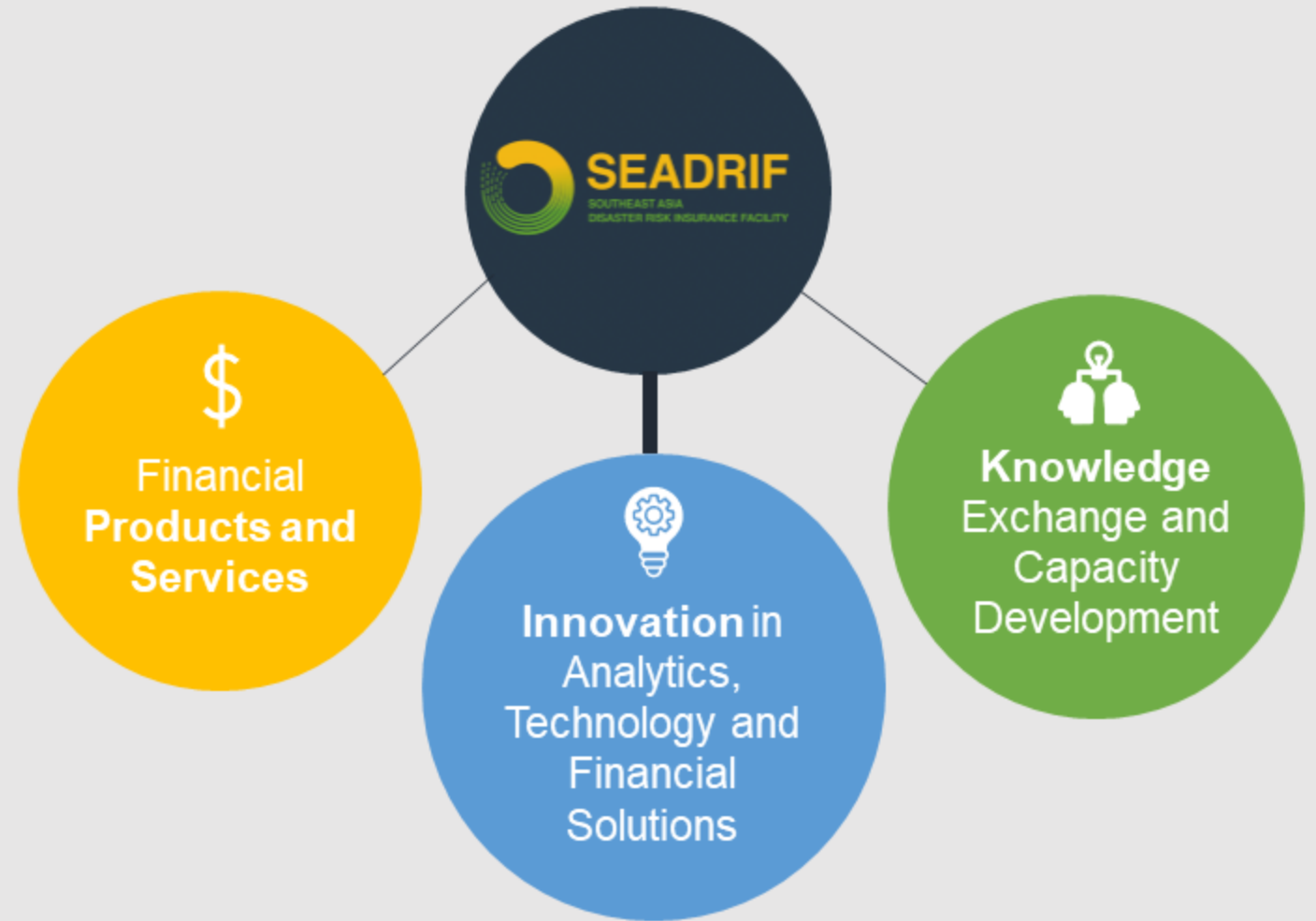


Philippines



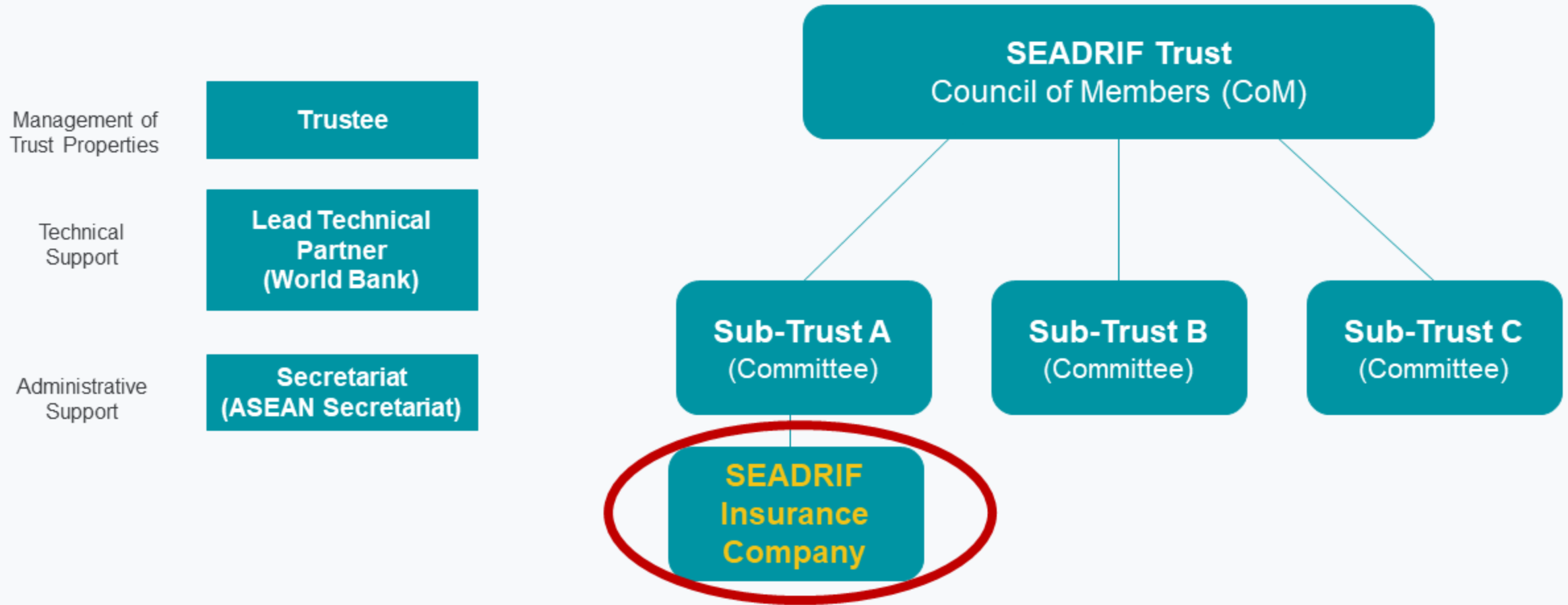
Singapore

SEADRIF as a full-service platform to strengthen financial resilience against disasters and climate shocks



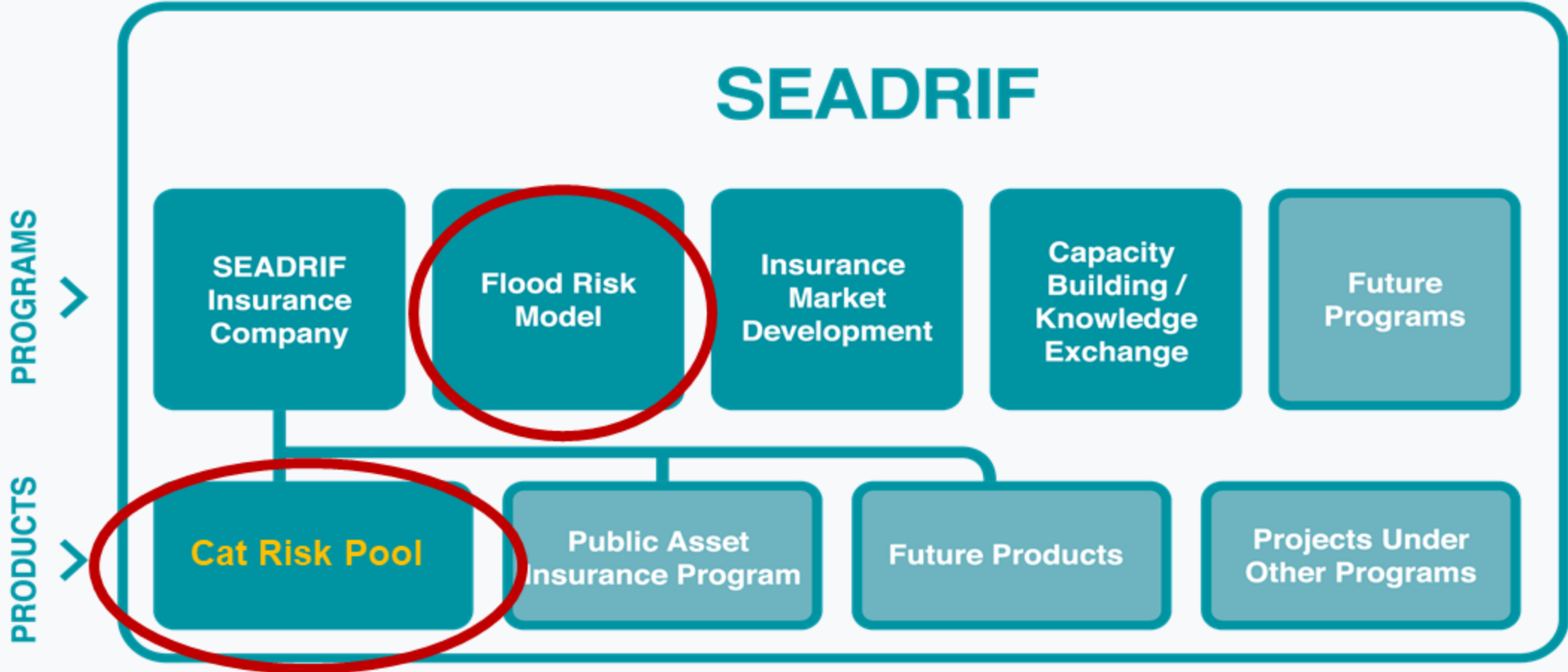
From the start, SEADRIF has been established by member states to provide not just financial products and services, but also to catalyze regional collaboration and knowledge sharing, and to invest in joint public goods

# SEADRIF Insurance Company as part of the SEADRIF Governance Structure



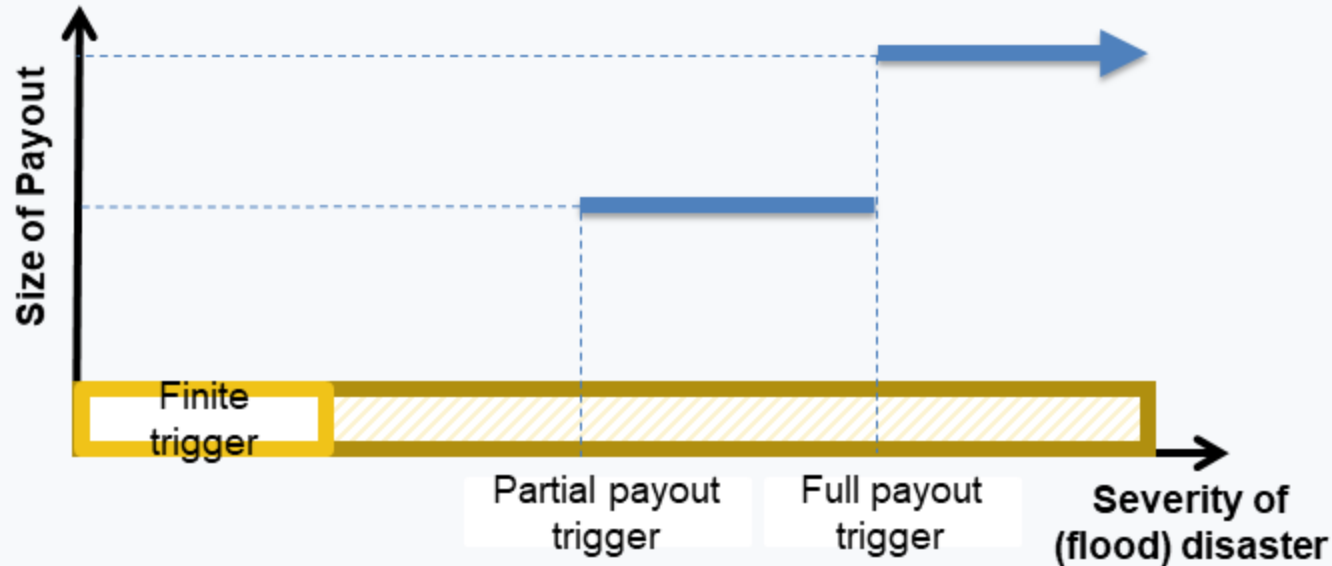


# SEADRIF Insurance Company Products and Services



# SEADRIF Insurance Company – First Catastrophe Risk Pool

- Product includes
  - Parametric section trigger for **Medium flood disaster** event triggers a **partial** payout
  - Parametric section trigger for **Severe flood disaster** event triggers a **full** payout
  - Finite section cover for an **eligible disaster** event



# SEADRIF Flood Risk Monitoring Tool

*Cathy Ansell*

Financial Sector Specialist, CDRF, FCI Global  
Practice, WBG





**SEADRIF**

SOUTHEAST ASIA  
DISASTER RISK INSURANCE FACILITY

# SEADRIF Flood Risk Monitoring Tool



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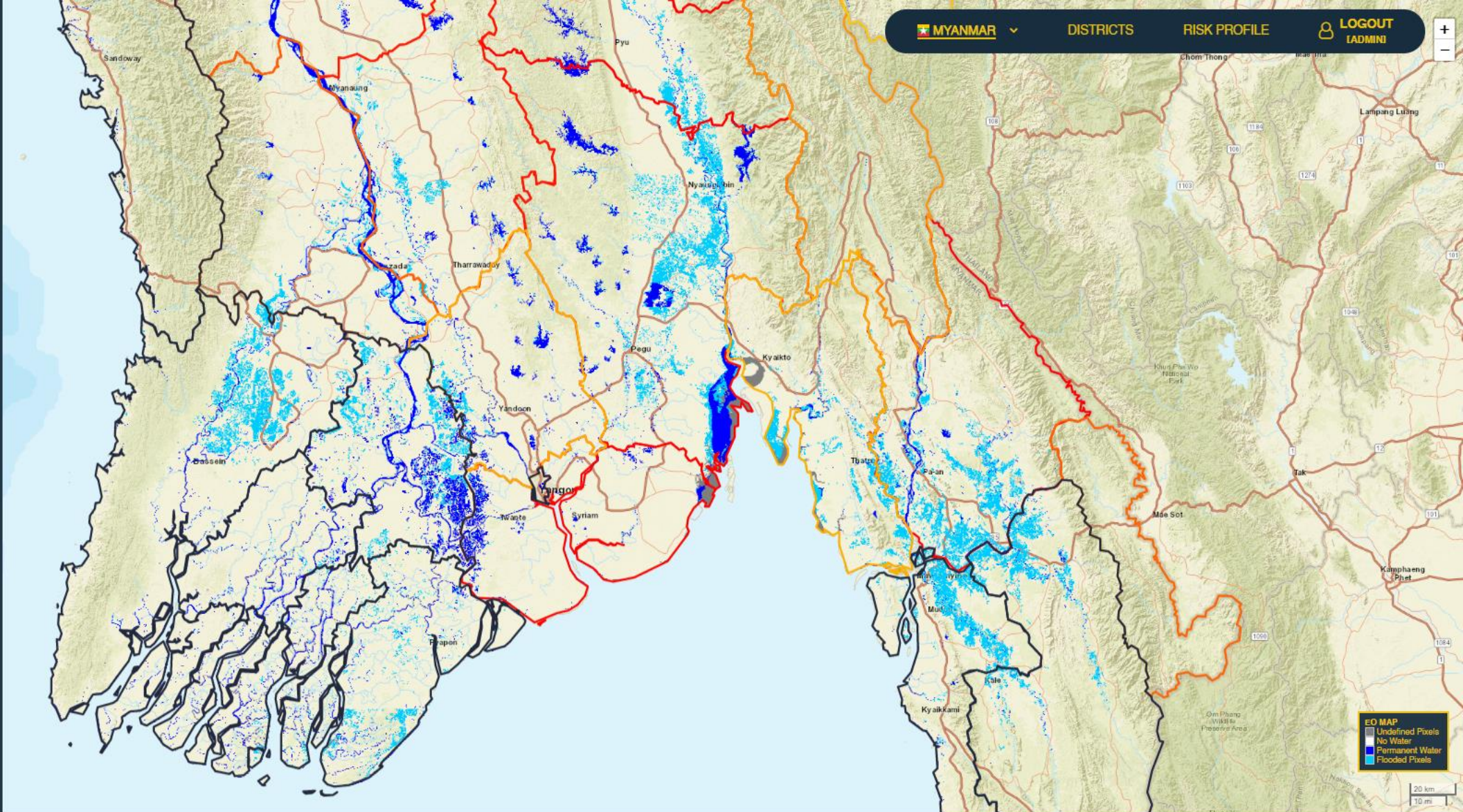
# MYANMAR

Latest Updates

## estimated affected people

Most affected districts

|                |        |
|----------------|--------|
| Yangon (South) | 51,054 |
| Bago           | 39,674 |
| Yangon (East)  | 38,652 |



Disaster Risk Financing & Insurance Program WORLD BANK GROUP

SEADRIF v.0.9

# Near-Real-Time Flood Monitor

The SEADRIF Near-Real Time Flood Monitoring tool provides a continuous view of flooding in Myanmar and Laos PDR.

The Tool combines model data, satellite imagery and gauge observations to provide a best estimate of the flooding situation on the ground.



Satellite imagery



Operational  
weather  
models



| Stations | Danger Level (mm) | Water Level at (12:00hr (mm) | Water level Changes during last (24) hr (mm) | Water Level Forecast at next (24) hr (mm) |
|----------|-------------------|------------------------------|--|---|
| Myittha  | 1200              | 378                          | -16  | 373                                       |
| Yeyu     | 1150              | 580                          | -22  | 565                                       |
| Yeyu     | 930               | 487                          | -26  | 462                                       |
| Yeyu     | 1040              | 526                          | -26  | 501                                       |
| Yeyu     | 1480              | 797                          | -27  | 760                                       |
| Yeyu     | 1260              | 823                          | -20  | 806                                       |
| Yeyu     | 1150              | 742                          | -19  | 727                                       |

Gauge data



SEADRIF flood  
maps

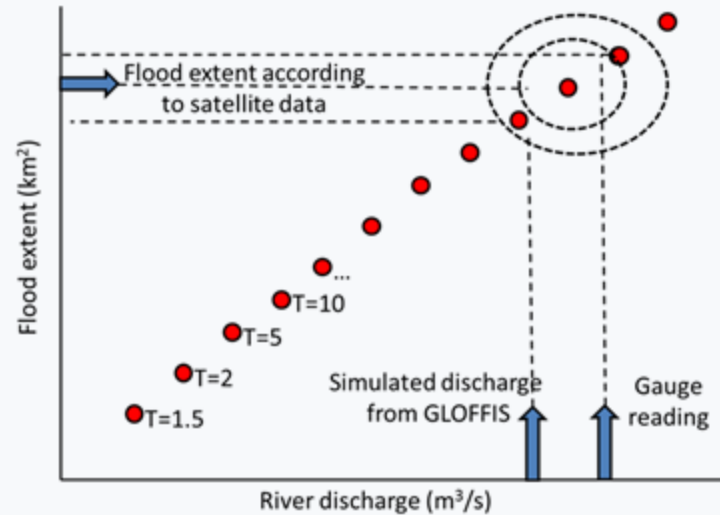
# Modelling a Flood Event



Satellite data, ECMWF Data, and Global Flood Forecasting Information System automatically retrieved by SEADRIF tool.

Tool selects best matching flood map for each data source through a series of algorithms.

Rules based algorithm selects the overall best flood hazard map for each sub area



Flood map is then overlaid with the WorldPop population database.

Population in flooded areas > 25cm depth is calculated = population affected by current flood event.

# Satellite Imagery

Sentinel-1 is one of the European Space Agency's polar orbiting satellites which provides synthetic aperture radar imaging data.

- **Flood imagery is available regardless of weather – it is not affected by cloud cover**
- **SEADRIF uses an algorithm specifically developed by Luxembourg Institute of Science and Technology to determine which areas are flooded in the satellite imagery**

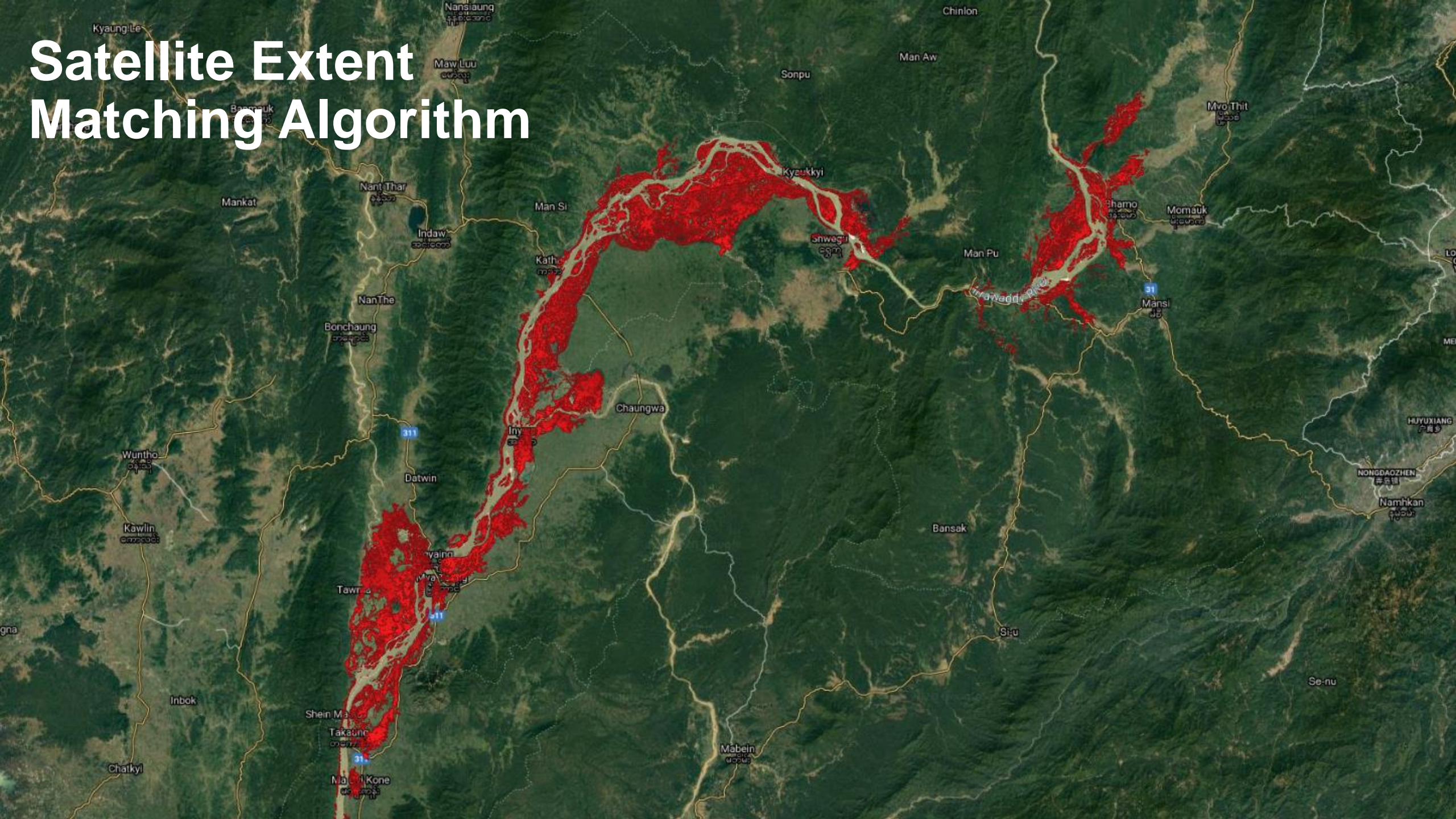


**European Space Agency**

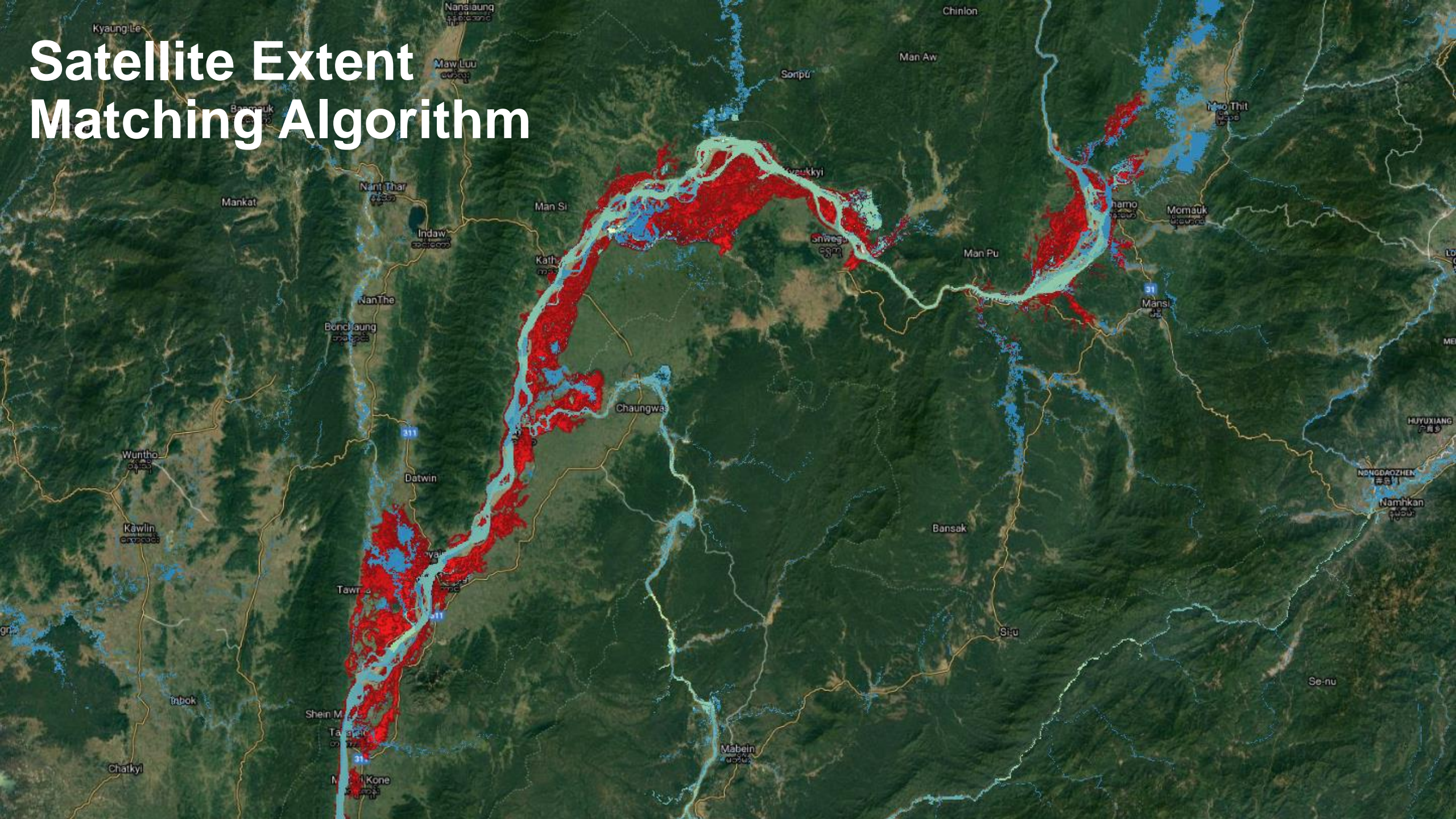




# Satellite Extent Matching Algorithm

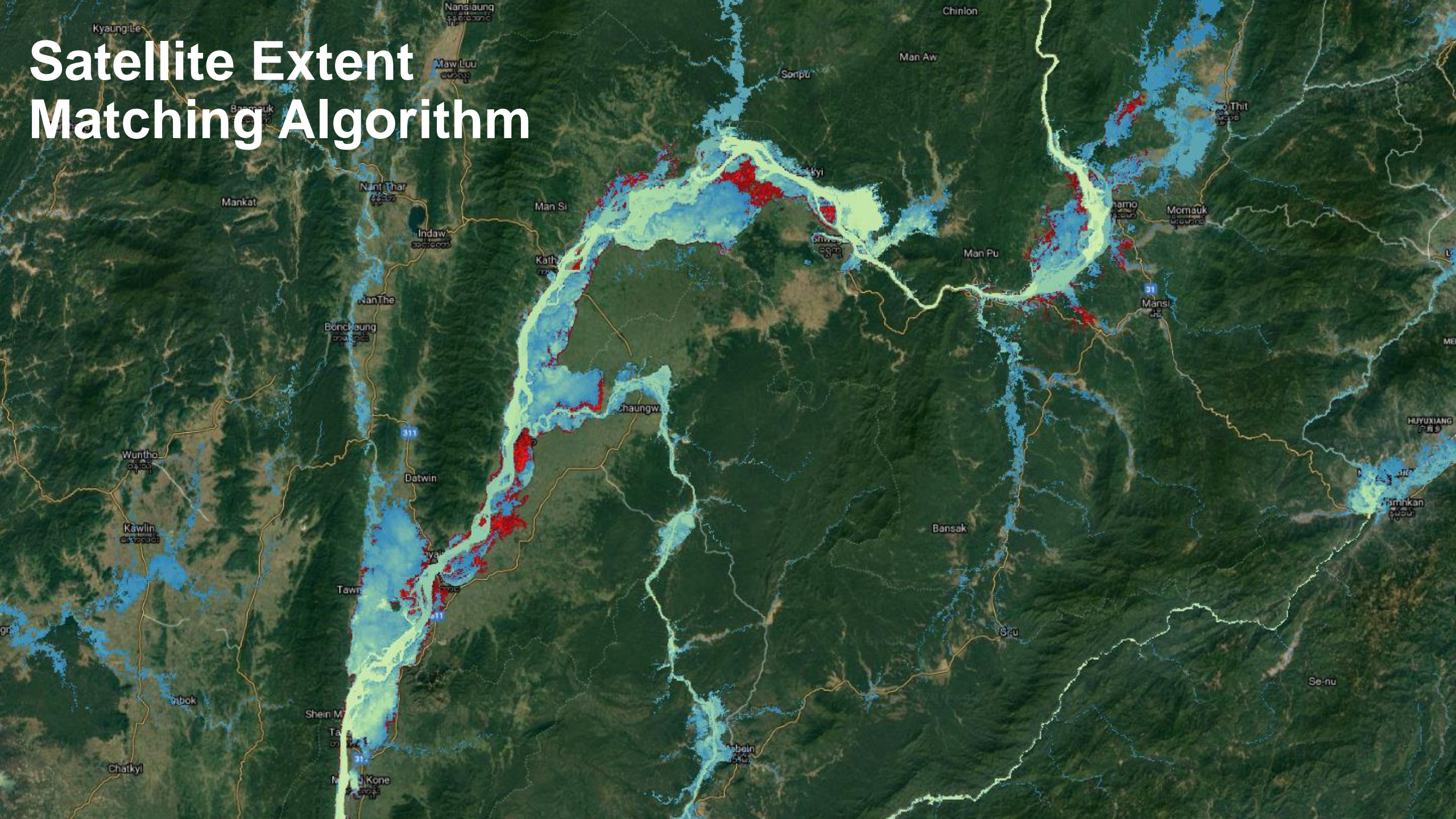


# Satellite Extent Matching Algorithm





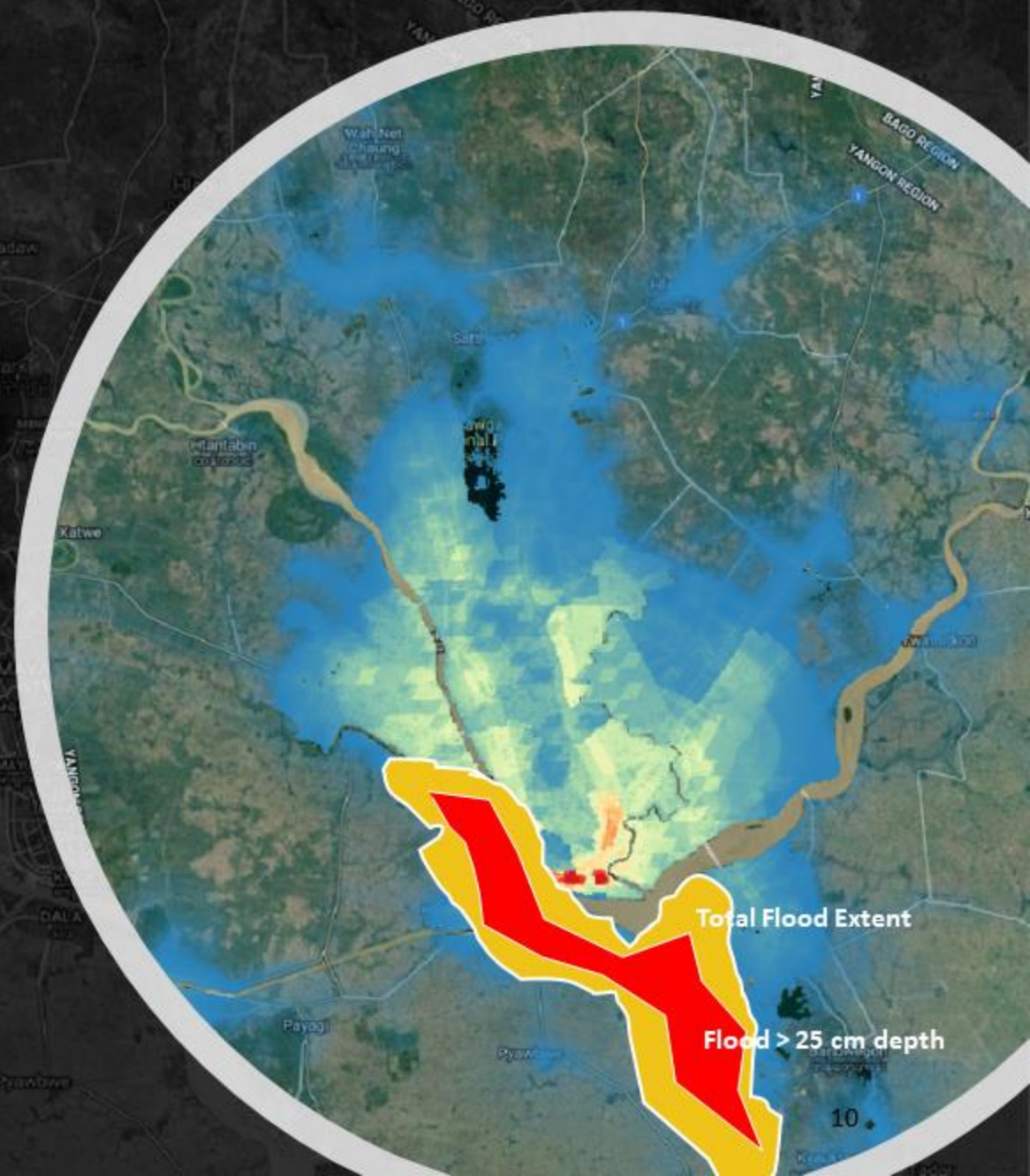
# Satellite Extent Matching Algorithm



## Output Metric – Population Affected

The flood model exposure is derived from the WorldPop population database.

- 100 m resolution raster
- Freely available database
- Widely used throughout scientific community
- Combines remotely-sensed and geospatial datasets of settlement locations, roads, buildings, nightlights etc. to map the population across a country
- For SEADRIF, the model development team adjusted the data to 2015 census data in Myanmar at township level, and projected to 2018.



# Data on Public Spending

Tatiana Skalon

Disaster Risk Finance Specialist, CDRF, FCI  
Global Practice, WBG

## Case Study: COVID-19 Expenditure Analysis

Stephanie Allan

Senior Public Finance Management (PFM)  
Specialist, Oxford Policy Management

Dayna Connolly

PFM Specialist, Oxford Policy Management



# Data on Public Spending

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Global Practice, WBG



# Data on Public Spending

**Tatiana Skalon**

*Disaster Risk Finance Specialist,  
Consultant, World Bank*



# Context: Government Resources Are Always Limited... COVID-19 Made It Worse

Are we using limited resources effectively and efficiently?  
(inputs -> outputs -> outcomes)



Fundamental evidence on input is missing.  
(disaster spending is fragmented, complex, hidden)

**Governments lack this evidence too!**

# Situation: Why evidence gap is a problem?

## DIFFICULT TO ANSWER QUESTIONS



How disaster damages translate into public spending?



How to limit the post-disaster costs, e.g. by investing in risk reduction?



How to find resources and design adequate sovereign disaster risk finance strategies?



Did our investments achieve results?  
What are the challenges to disbursement of public funds?

# Solution: Building Evidence

First ever Public Expenditure Review (PER) on Post-Disaster Spending in the Philippines (and other two in Indonesia and Kenya):

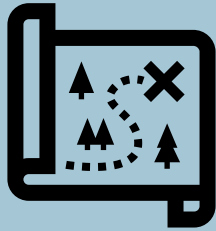
- Focus on government spending **AFTER** disasters to establish a baseline
- Only partially covered efficiency, but did not cover long-term results
- On difference with other PERs, no cross-country comparison and preceding reviews

The PER in the Philippines helped to find:

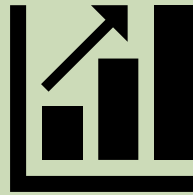
- ✓ Key areas of spending (e.g. public infrastructure and social assistance)
- ✓ Sources of funds (agencies' budgets <2 times as big as national reserve fund)
- ✓ Procedural bottlenecks, low utilization rates, incomplete reporting

# Next Steps: Public Budget

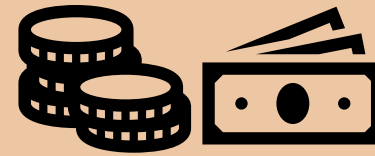
**Public budgets are the first source of post-disaster funding...  
...so more needs to be done to generate best practices:**



**To build cross-  
country evidence**



**To understand  
progress and changes**



**To understanding  
budget reallocation**

# COVID-19 Expenditure Analysis

*Stephanie Allan*

Senior Public Finance Management (PFM)  
Specialist, Oxford Policy Management

*Dayna Connolly*

PFM Specialist, Oxford Policy Management



# COVID-19 Expenditure Analysis

Cross country analysis from Pakistan, Albania, South Africa,  
and Ethiopia

**Stephanie Allan**

*Senior PFM Specialist, Oxford  
Policy Management*

**Dayna Connolly**

*PFM Specialist,  
Oxford Policy Management*

# Rationale



DRF literature points to the direct and indirect cost of disasters to government, including opportunity costs of budget reallocations



But there is a lack of quantitative evidence on the scale budget reallocations, including the long-lasting effects on growth and development

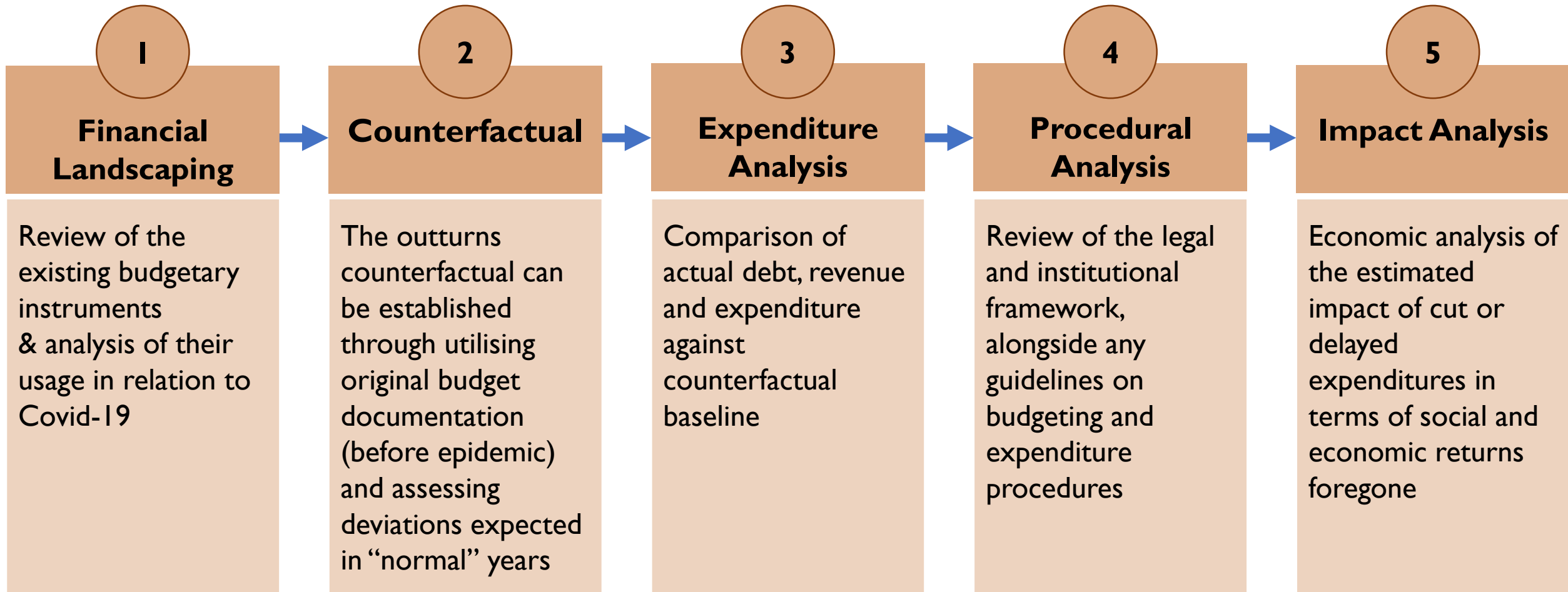
- As per the Philippines PER, reallocations are typically **poorly documented** and what decisions were made and why is forgotten once a crisis abates



COVID-19 offers a **live case study** for us to analyse public expenditure decisions, with a focus on what *wasn't spent* as a result of the pandemic

# Covid-19 Impact

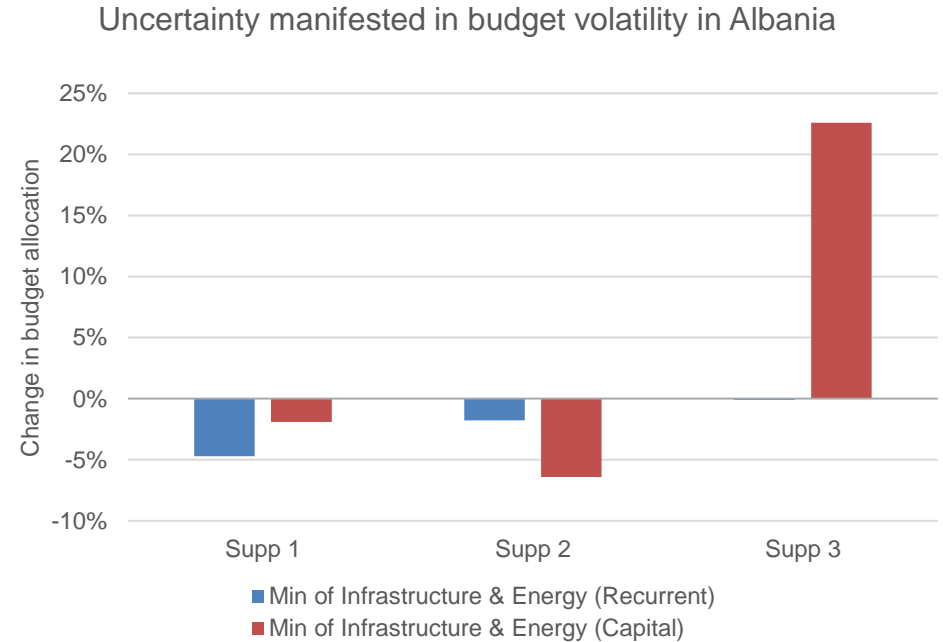
How has **COVID-19** changed public expenditure, and what is the impact of this?





# Emerging Findings

- Impetus for difficult reforms
- No-regrets approach to first cuts
- Uncertainty manifesting in budget volatility
- Importance of rapid fungible development finance
- Unintended consequences from sectoral ring-fencing
- Political economy plays a role
- Establishment of new COVID-funds, despite existing contingency funds
- More extensive cuts expected in the medium term
- Fiscal year matters
- Impetus for difficult PFM reforms



## Emerging framework for budget cuts:

1. Unviable expenditures
2. Paybill
3. Capital & associated O&M

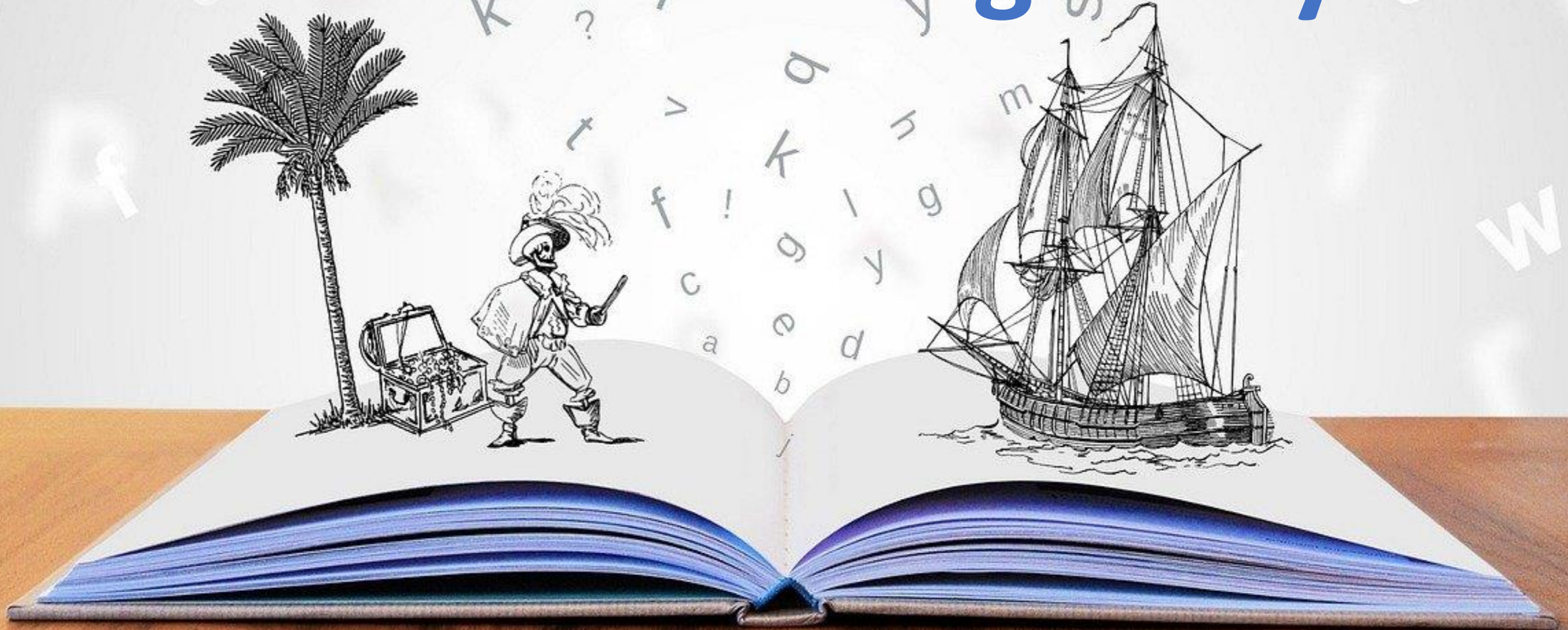
# Telling Your Risk Financing Story

Kaavya Krishna

Training and Knowledge Lead, CDRF, Finance,  
Competitiveness and Innovation (FCI) Global Practice, WBG



# Telling your Risk Financing Story



**Kaavya Ashok Krishna**



**Use what you know...**



**Create a shared experience...**

80%

20%

**Preparation**

**Flexibility**



**Be clear and concise...**

$$1 + 1 = 2$$



**Keep it simple...**





**Storytelling = Storylistening...**

BREAK



# WELCOME BACK

## Join us for breakout sessions

- **Data Need for Public Asset Insurance, hosted by Benedikt Signer**
- **SEADRIF Company + Flood Monitoring, hosted by Cathy Ansell**
- **Public Expenditure Reviews during Disasters, hosted by Tatiana Skalon**

Click on this icon  
and choose your  
topic group!



# Report Back and Conclusion



Scan the QR Code  
to join the  
DRF Community  
of Practice

